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Message Text

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DRAFTED BY EUR/RPM:JWSHINN:GP
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C O N F I D E N T I A L STATE 189365

EXDIS

E.O. 11652: GDS
TAGS: PFOR, US, NL
SUBJECT: ATLANTIC DECLARATION: TURKISH VIEWS

REF: STATE 187324

1. TURKISH AMBASSADOR ESENBEL CALLED ON ASSISTANT SECRETARY STOESSEL SEPTEMBER 21 TO SEEK US VIEWS ON PREPARATION OF ATLANTIC PRINCIPLES DECLARATION, AND US APPROACH TO FORTHCOMING BILATERAL CONSULTATIONS ON EC DRAFT AT UNGA. IN RESPONSE, STOESSEL DREW UPON POINTS MADE BY SECRETARY TO DUTCH FOREIGN MINISTER SEPTEMBER 19 (REFTEL). FOLLOWING OTHER POINTS OF INTEREST WERE RAISED DURING MEETING:

2. ESENBEL SAID TURKS CONTINUE TO SUPPORT DEVELOPMENT OF SINGLE, COMPREHENSIVE DECLARATION ORIGINALLY
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PROPOSED BY US. THEY DO NOT FAVOR TWO-PRONGED APPROACH (I.E., EC AND NATO DECLARATIONS) PROPOSED BY EC-NINE, OR THREE-PRONGED APPROACH (EC, NATO PLUS -CHAPEAU").

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TURKS ALSO BELIEVE DOCUMENT SHOULD BE PREPARED IN SINGLE FORUM, AND THAT SEPARATE EC AND NATO DELIBERATIONS ARE CUMBERSOME AND LEAVE IMPRESSION OF POLARIZATION WITHIN NATO BETWEEN EC AND NON-EC ALLIES. IN REPLY, STOESSEL INDICATED US PREFERENCE ALL ALONG HAS BEEN FOR COMPREHENSIVE DOCUMENT COVERING ALL ASPECTS OF ATLANTIC RELATIONS. CONCERNING FORUM FOR ITS DEVELOPMENT,

US INITIALLY HAD PREFERRED AD HOC MEETINGS OF DEPUTY FOREIGN MINISTERS, BUT THIS ENCOUNTERED STIFF OPPOSITION, PARTICULARLY FROM FRENCH. IT RAPIDLY BECAME CLEAR THAT IF DRAFTING EXERCISE WERE TO GO FORWARD, IT WOULD BE NECESSARY TO PURSUE TWO-DECLARATION, TWO-FORUM APPROACH SUGGESTED BY EC. US STILL FEELS, HOWEVER, THAT IT MIGHT BE DESIRABLE TO LINK TWO DECLARATIONS IN SOME WAY, AND THEREFORE IS INTERESTED IN CONCEPT OF "CHAPEAU." PROSPECTS FOR NEGOTIATING THIS, AS WELL AS MODALITIES INVOLVED, SEEM UNCERTAIN AT PRESENT, HOWEVER.

3. STOESSEL CONTINUED THAT, BEFORE MOVING AHEAD, US WILL WANT TO STUDY CLOSELY CONTENT OF EC DRAFT, AS WELL AS CONTENT OF DRAFT ON SECURITY ISSUES UNDER PREPARATION IN NATO. HE SAID THAT NOW EC DRAFT HAS BEEN RECEIVED, WE ANTICIPATE THAT NATO DISCUSSIONS WILL BECOME MORE ACTIVE. HE DID NOT EXCLUDE THAT US MAY ITSELF WISH TO SUBMIT TEXT ON SECURITY ISSUES FOR NATO CONSIDERATION, ALTHOUGH THIS REMAINS TO BE DECIDED. STOESSEL INDICATED THAT CANADIAN DRAFT RECENTLY TABLED IN NATO APPEARED TO US USEFUL ATTEMPT AT SYNTHESIS OF POINTS TO BE COVERED IN SECURITY AREA, AND WE ANTICIPATE NATO DISCUSSIONS WILL RESUME SHORTLY ON THIS AND OTHER TEXTS. IN RESPONSE TO QUESTION BY ESENBEL, STOESSEL CONFIRMED THAT WE DID NOT ENVISAGE THAT ECONOMIC ISSUES WOULD BE INCLUDED IN NATO DRAFT, EXCEPT IN VERY GENERAL WAY.

4. STOESSEL SAID FACT THAT EC-NINE HAD BEEN ABLE TO
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AGREE ON DRAFT DECLARATION REPRESENTED CONSIDERABLE ADVANCE OVER INITIAL POSITION TAKEN BY SOME OF EC GOVERNMENTS ON US PROPOSAL. STOESSEL NOTED EC DOCUMENT IS FIRST DRAFT ONLY, AND US WILL HAVE AMPLE OPPORTUNITY TO EXPRESS ITS VIEWS ON EC DECLARATION. HE ALSO SAID THAT, IN ADDITION TO DISCUSSIONS WITH DANES ON EC DRAFT, WE ALSO WISH TO KEEP BILATERAL CHANNELS OPEN AND WILL BE CONSULTING WITH OTHER MEMBERS OF NINE.

5. STOESSEL SAID THAT DEVELOPMENT OF SUBSEQUENT

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THIRD DECLARATION WHICH COULD BRING IN EUROPE, NORTH AMERICA AND JAPAN, MIGHT BE CONSIDERED, ALTHOUGH AT PRESENT WE WISHED CONCENTRATE ON IMMEDIATE PROBLEMS OF EC AND NATO DECLARATIONS.

6. ESENBEL ASKED WHETHER, IF US AND EC REACH AGREEMENT ON GENERAL OUTLINES OF EC DECLARATION, DOCUMENT THEN

WOULD BE CIRCULATED IN NATO FOR COMMENT. STOESSEL REPLIED HE DID NOT AT THIS TIME KNOW ANSWER TO THIS QUESTION, BUT STRESSED WE ARE WELL AWARE OF TURKISH CONCERNS THAT DRAFTING EXERCISE NOT RESULT IN POLARIZATION WITHIN ALLIANCE.

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